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BILL C-38 Amendments to the *Fisheries Act*: A New Era in Canada?

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THE FISHERIES ACT

- First passed in 1866
- Had a prohibition respecting the unauthorized habitat alteration, disruption and destruction ("HADD") in force in 1977
- Bill C-38 amendments in force in 2012 (some to be ordered in force later)



Bill C-38 – The Jobs, Growth and Long-Term Prosperity Act

- Federal government position fish protection policies outdated and unfocused in terms of balancing environmental and economic results
- Some amendments are controversial
- Some Canadian scientists are concerned that they weaken the Fisheries Act



Staged Approach

- First Set of Amendments
 - Now in force
 - Include minor expansion of the HADD provision to include "activities" (as well as works or undertakings that are subject to the prohibition)
 - 35(1). No person shall carry on any work, undertaking or <u>activity</u> that results in harmful alteration or disruption, or the destruction of fish habitat



Staged Approach

Second Set of Amendments

- To come in force on a date ordered by the Governor in Council
- Include major change to the HADD provision to focus on "serious harm" to certain fish
- "Serious harm" includes the death of certain fish and permanent alteration of fish habitat
- 35. No person shall carry out any work, undertaking or activity that results in serious harm to fish that are part of a commercial, recreational or Aboriginal fishery, or to fish that support such a fishery



Circumstances Currently Prohibited Will No Longer Be Prohibited

- R. v. High: convicted of contravening the HADD prohibition
- No evidence of dead fish
- No permanent fish habitat alteration
- Under the former HADD provision the accused was convicted
- Under s.35 of the Fisheries Act (to come into force) no charges would be approved



Deleterious Substance Prohibition

- Prohibition of deposit of deleterious substances (ss.36(3))
- Administered and enforced by Environment Canada
- Amendments related to regulations which may be passed in order to authorize the deposit of deleterious substances



Reporting

- Reporting obligations
- Respecting an occurrence that results in serious harm to fish (ss.38(1) – (10))



Enforcement

- Minimum and maximum penalties
- Distinction between accused:
 - Individuals
 - Small revenue corporations
 - Other corporations
- Significant fines may be imposed



Inspector's Directions

- Increased power to issue directions
- Previously inspectors had power to issue directions to take correcting measures
- Amendments provide:
 - That both inspectors and fisheries officers have the power to issue directions
 - Situations where directions may be issued are expanded to include where a HADD has occurred or where there is serious danger of an occurrence



Enforcement

- Minimum and maximum penalties
- Distinction between accused:
 - Individuals
 - Small revenue corporations
 - Other corporations
- Significant fines may be imposed



Summary

- 1. Bill C-38 makes several changes
- 2. Two sets of amendments
- 3. Compliance obligations may change:
 - First set of amendments: involves slight broadening of HADD provision
 - Second set of amendments: circumstances previously prohibited may not be prohibited



Summary

- Deleterious substances new provisions providing power to pass regulations authorizing the deposit of deleterious substances
- 5. Reporting obligations regarding an occurrence that causes serious harm to fish
- 6. Significant penalties may be imposed
- 7. Increased powers given to issue directions to take corrective measures



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